

# **FOR COMMENT AND REVIEW ONLY**

## **EMERGENCY SUPPORT FUNCTION-13- PUBLIC SAFETY & SECURITY**

### **PRIMARY AGENCY**

Kentucky State Police (KSP)

### **SUPPORT AGENCIES**

Division of Emergency Management  
Department of Military Affairs – Army National Guard, Air National Guard  
Department of Fish and Wildlife Resources  
Civil Air Patrol

### **MISSION**

The Mission of ESF-13 is to maintain law and order, protect life and property, undertake traffic control, provide law enforcement support to other law enforcement agencies, guard essential facilities and supplies, and coordinate state wide law enforcement mutual aid.

### **ASSUMPTIONS**

A natural or man-made disaster will create conditions necessitating increased law enforcement presence and other safety measures for the protection of life and property.

In addition to generally maintaining law and order, major law enforcement tasks during a natural or man-made disaster will include traffic control, cordoning off of affected areas, providing security for critical infrastructure, access control, crowd control, and assisting in dissemination of warnings to the general public, as well as generally maintaining law and order.

During an emergency law enforcement action, most individuals in the public and private sectors will recognize uniformed law enforcement officials as figures of legitimate enforcement authority more readily than non-uniformed law enforcement personnel or other officials.

Law enforcement resources will be fully mobilized to respond to incidents of terrorism to include bombing, bomb threats, arson, radiological and chemical weapons.

During an evacuation resulting from a natural, man made, or technological incident, large numbers of people could be traveling in private and public vehicles to reception centers.

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The concentration of additional large numbers of people in congregate care facilities during a major relocation will necessitate additional police patrols to preserve orderly conduct.

Additional law enforcement surveillance will be required in evacuated areas to prevent looting.

Evacuation requiring the movement of incarcerated persons will result in the need for law enforcement personnel during movement and at temporary detention centers.

Law enforcement personnel may be called upon to perform functions other than their normal duties and actions for which they may have not been trained.

Other emergency personnel, such as firefighters or public works employees, may be called upon to assist in the performance of law enforcement activities under the direction of the Law Enforcement Coordinator and officers on the scene.

## **DIRECTION AND CONTROL**

The Kentucky State Police (KSP) is responsible for overall coordination of this ESF-13. An ESF coordinator will operate from the CEOC and will be supported by all other site law enforcement agencies. The ESF coordinator will be designated by the KSP during all state level emergencies or disasters.

Ultimate responsibility for direction and control of the law enforcement function is vested, by statute, in the Chief Executive Officer of the jurisdiction, e.g., the Mayor of incorporated cities, and the County Judge-Executive in the remainder of the county. Heads of individual law enforcement agencies have direct control over their own personnel and resources, and exercise direction and control within jurisdictional boundaries. The ranking law enforcement officer employed by the jurisdiction will exercise command over all law enforcement personnel deployed in response to an incident or emergency within the jurisdiction. Responses to disasters or emergencies requiring resources beyond the capability of the local law enforcement agency will be coordinated through the EOC Law Enforcement Officer. The Chief Executive Officer has the authority to request the Kentucky State Police for assistance.

Unless specifically designated otherwise by the Chief Executive Officer, each local Chief of Police and Sheriff has the responsibility for law enforcement within his/her proper jurisdiction. A line of succession will be established by each of these organizations to cover shifts and absences.

In the event of incidents involving fatalities, the scene may not be disturbed except to aid injured persons, or to protect bodies from further injury, until authorized by the County Coroner.

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The local EM Director will make requests for such assistance to the Commonwealth Emergency Operations Center (CEOC) in Frankfort.

Law enforcement agencies shall utilize their normal communications facilities. Telephone service will be utilized for routing communications and as a back-up to radio services.

Exceptions: Large parts of Kentucky are the property of the Federal Government and are administered by various Federal Agencies. Law enforcement on federal land is the responsibility of the appropriate federal agency.

## CONCEPT OF OPERATIONS

### **Preparedness**

- Review and update disaster procedures as they relate to ESF-13 activities both State and Federal.
- Review Emergency Operations Plan and SOP's on a regular basis.
- Identify and maintain up-to-date lists of available resources.
- Develop and implement plans to recruit and train reserve personnel to assist law enforcement functions.

### **Response**

- Take part in life-saving and damage limiting operations.
- Assist with public warning and help minimize public alarm.
- Perform law enforcement functions appropriate to the situation.

### **Recovery**

- Document personnel and equipment utilization related to emergency response for possible federal disaster assistance reimbursement.
- Continue all law enforcement functions until emergency status is declared over, or until ordered to stand down.
- Finalize documentation of cost of operation survey.
- Critique operation for updating plans and SOP's.

**Assignment of Responsibilities**

**Primary Agency**

KSP is responsible for coordination of ESF-13 – Law Enforcement in Kentucky.

KSP is responsible for the activation and operation of ESF-13 for the Commonwealth as requested by the CEOC.

KSP is responsible for assignment of an ESF-13 Coordinator to work in the CEOC.

KSP will assign ESF-13 Coordinators to staff operational cells in the Unified Area Command and Regional Emergency Coordination Centers as needed

KSP is responsible for developing and maintaining Standard Operating Procedures for ESF-13.

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## Support Agencies

All supporting agencies for this ESF will provide information and resources as required by the ESF Coordinator to ensure the proper functioning of ESF-13.

Supporting Agencies will ensure their representatives to ESF-13 are properly trained and exercised on the plans and procedures relating to their work.

When required, Supporting Agencies will assign ESF-13 Coordinators to the Federal Joint Field Office ESF-13 as described in the National Response Plan.

When requested conduct ESF-13 support activities in accordance with the directives of the Kentucky Energy Resources Management Board.

## Security Assets

### Kentucky State Police

Provide primary coordination amongst responding law enforcement agencies, with maintaining law and order as primary responsibility.

Provide necessary personnel, equipment, and resources to assist with maintenance of public order and security of operations.

Provide mobile command post, establishing continuity of communications among EM and law enforcement operations through the state EM Communications Center.

Manage all Law Enforcement resources deployed to the Commonwealth via the Emergency Management Assistance Compact (EMAC) and through requests for federal law enforcement officers

### Kentucky Division of Emergency Management

Provide the coordination point for state, county, and local assets brought to bear on natural and man-made disasters or events that require protection of life and property.

Act as liaison between local, state, federal government and private sector agencies.

Maintain situational awareness throughout coordination to ensure up to date information is available to the Governor and agency heads charged with ensuring proper and timely response.

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## **Department of Military Affairs – Army National Guard, Air National Guard**

Provide unarmed security support to law enforcement agencies to deter illegal activity and conduct observation in impacted areas.

Provide armed security support to supplement (not replace) local law enforcement agencies.

When in support of civilian law enforcement, National Guard Troops remain under the military chain of command. Supported law enforcement agencies will exercise tactical control through the military chain of command.

The KYNG will take the lead in coordinating out of state National Guard law enforcement support through the Emergency Management Assistance Compact (EMAC).

The National Guard will supplement, not replace, local law enforcement and remain in a support role

Without explicit action by the Governor and Attorney General, National Guard personnel have no arrest powers beyond those of a private citizen.

Provide rotary and fixed wing assets for the insertion and extrication of supplemental manpower and equipment as available.

## **Department of Fish and Wildlife Resources**

Provide personnel and equipment to assist public safety and security efforts on land and water during natural and man-made disasters and events.

Assistance with the coordination of U.S. Fish and Wildlife and other Department of Interior components in response to ESF-13 events when state capabilities are exceeded and federal resources are requested through EMAC.

## **Civil Air Patrol**

Provide reconnaissance air support for affected disaster area

Provide aerial platform communications for effected disaster area.

Provide supplemental air support to effected disaster area

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## ADMINISTRATIVE SUPPORT

This ESF will be reviewed annually by the Kentucky Division of Emergency Management Planning Branch and the ESF-13 CEOC Coordinator.

KSP will develop and review ESF-13 Standard Operating Procedures and provide an updated copy to the KyEM Planning Branch no later than December 1<sup>st</sup> of each year.

## REFERENCES

KRS 39A-F

Title 106 KAR Chapter 1, Disaster and Emergency Services

The National Response Framework

The National Incident Management System

Kentucky Division of Emergency Management, State Emergency Operations Center, Standard Operating Procedures

ESF-13 Standard Operating Procedures

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