

FOR COMMENT AND REVIEW ONLY

EMERGENCY SUPPORT FUNCTION-14 - LONG TERM COMMUNITY RECOVERY

PRIMARY AGENCY

Kentucky Department for Local Government (DLG)

SUPPORT AGENCIES and ORGANIZATIONS

Kentucky Division of Emergency Management (KyEM)

Cabinet for Health and Family Services (CHFS)

Cabinet for Economic Development

Kentucky Housing Corporation (KHC)

Kentucky Infrastructure Authority (KIA)

Energy and Environment Cabinet (EEC)

VOLUNTEER ORGANIZATIONS

Kentucky Voluntary Organizations Active in Disaster

MISSION

The Mission of ESF-14 is to coordinate the development and implementation of long term recovery strategies and plans relating to state, county and local recovery from major and catastrophic disasters. These strategies and plans will integrate the recovery needs of individuals as well as establish functional goals for uplifting the whole community from disaster to full recovery.

ASSUMPTIONS

ESF-14 will only be activated as a response to a major or catastrophic disaster within the Commonwealth.

ESF-14 developed strategies and plans will be closely coordinated with local Long Term Recovery Committees and local/county governments.

ESF-14 and all of its participating agencies may be transitioned to a recovery commission or other agency/organization created through the Office of the Governor to manage long term recovery projects and or programs over a multi-year period.

DIRECTION AND CONTROL

When notified by KyEM that a major catastrophic event has occurred, DLG will activate ESF-14 and initially establish an executive committee consisting of representatives from DLG, KyEM, CHFS, Cabinet for Economic Development, KHC, and EEC.

This executive committee will evaluate the declared situation and activate the other supporting agencies necessary to fully engage ESF-14 in its mission.

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DLG will assign an ESF-14 representative to the Commonwealth Emergency Operations Center (CEOC) and coordinate internal planning for next steps in conducting future recovery operations.

CONCEPT OF OPERATIONS

DLG will organize ESF-14 into six functional teams of operations. The teams, their lead agency and general operational responsibilities are

- **Community Planning and Capacity Building – DLG:** provides assistance to local and municipal governments in restoring and improving their financial and organizational capability to provide critical governmental and community planning and operational services.
- **Economic Development – Cabinet for Economic Development :** assists in the rebuilding of businesses and development of new economic opportunities that will create sustainable and economically-viable communities.
- **Health, Social and Community Services – Cabinet for Health and Family Services:** supports the re-establishment and capacity of essential health/social/community services that provide for the health, continuity of care, and well-being of all affected members of the community including children, elderly, and persons with functional needs and help to restore a sense of community and civic engagement.
- **Housing – Kentucky Housing Corporation (Kentucky Disaster Housing Task Force):** coordinates resources and activities to assist in restoration of destroyed and damaged housing and development of new accessible permanent housing options, if necessary.
- **Infrastructure Systems – DLG (Kentucky Infrastructure Authority):** assists in the planning of projects to permanently restore, enhance, mitigate and ensure the resilience of infrastructure systems impacted by major or catastrophic disasters. This includes but is not limited to energy, water, dams, communications, transportation systems, government facilities, sanitation, engineering, flood control and other systems, emergency services, libraries and public parks that directly support the physical infrastructure of communities.
- **Natural and Cultural Resources – Energy and Environment Cabinet:** provides assistance in undertaking an interdisciplinary approach to understanding the relationships between the built, natural, and cultural environments and promoting and preserving the unique qualities that these attributes provide to the community.

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Each Team will operate under the general overview of the ESF-14 Executive Committee and will coordinate activities across teams to insure full integration of the Commonwealth's resources towards local and county recovery.

DLG will manage ESF-14 operations either from its offices and/or coordinate with KyEM to acquire sufficient office and management space near the CEOC to enable the ESF to fully participate in CEOC activities.

DLG will assign, at a minimum, personnel to attend all CEOC briefings and supervise deployment of additional liaison teams to forward coordination and control centers.

DLG will manage the monitoring of the incident and guide the development of recommendations for the Governor on how best to implement an effective recovery plan.

Supporting agencies will assign sufficient personnel, empowered with decision making capability, to staff ESF-14 under the direction of DLG.

ASSIGNMENT OF RESPONSIBILITIES

Primary Agency

Department for Local Government

Will be the overall operational coordinating agency for ESF-14 and is responsible for coordinating meetings, plans, exercises, training, and other activities.

Will make recommendations to the Governor on the creation of and support for a Commonwealth Long Term Community Recovery Council as part the overall state ESF-14 preparedness activities.

Guide the development of a statewide strategy that will provide guidance to communities developing plans for long term recovery.

Assist local communities in the identification of programs, grants and loan opportunities available to communities to recover from long term impacts of disaster.

Through the Kentucky Infrastructure Authority provide the mechanism for funding construction of local public works projects that may increase communities resilience to the long term impacts of disaster and shorten the period of recovery;

Provide technical advice to communities recovering from disaster in matters of budget, personnel or other governmental issues as they relate to the development of community mitigation projects.

Supporting Agencies

Kentucky Division of Emergency Management

KYEM shall assist in the development of a statewide strategy that will provide guidance to communities developing plans for long term recovery;

KYEM is responsible for obtaining initial situation and preliminary damage assessment information;

Following a Presidential Declaration of Disaster or Emergency, KYEM shall coordinate with FEMA to provide trained staff to facilitate the collection and processing of individual and public assistance claims;

When required, KYEM will assist DLG in assigning an ESF -14 Coordinator to the Federal Joint Field Office ESF - 14;

The KYEM Public Information Officer shall assist ESF -15 in gathering and providing information for press releases;

KYEM Recovery and Mitigation Branch staff will review the statewide long term recovery strategy, State Hazard Mitigation Plan, and other documentation and will make recommendations to the State Hazard Mitigation Team for selection of mitigation projects that will provide the most benefit for the whole community's recovery.

KYEM's Voluntary Agency Liaison will work with communities to assist them with the development of local Long Term Recovery Councils.

Cabinet for Health and Family Services (CHFS)

Provide collaboration with federal, state, and local officials on prioritizing restoration of the public health, medical, and healthcare service delivery infrastructures to accelerate overall community recovery.

Provide technical consultation and expertise on necessary services to meet the long-term physical and behavioral health needs of affected populations, as well as identifying and encouraging short- and long-term public and private financing to meet these needs.

Coordinate with local providers to re-establish and maintain health and social benefit programs for affected populations including those with functional needs.

FOR COMMENT AND REVIEW ONLY

Provide technical assistance in the form of impact analyses and recovery planning support of public health and private medical and other healthcare service delivery infrastructure, where appropriate.

Provide coordination of all potential health and human services sources of recovery funding for long term community recovery

Cabinet for Economic Development

Coordinate with impacted communities to facilitate and expedite the re-establishment of existing businesses, develop new businesses, and establish effective marketing strategies.

Provide technical expertise for economic development to the state long term recovery council, recovery commission or other agency/organization created through the Office of the Governor to manage long term recovery projects and assist in the development of a statewide long term community recovery strategy

Act as an intermediary between businesses seeking aid and the agency or agencies best able to provide that aid to facilitate recovery efforts for the businesses affected.

Kentucky Housing Corporation (KHC)

Serve as lead for the Kentucky Disaster Housing Task Force;

Provide access to contact information for housing partners who might be able to provide immediate assistance to persons displaced due to disaster;

Assist with the identification of longer period rental assistance for families displaced by disaster who meet qualifying guidelines;

Identify federal, state and local regulations, policies and procedures that are obstacles to recovery and collaboratively with members of the Kentucky Disaster Housing Task Force identify strategies for overcoming them;

Assist in the development of strategies to provide safe and secure housing for low income and other individuals in areas subject to repetitive loss;

Kentucky Infrastructure Authority (KIA)

Provide information regarding community infrastructure including water, sewer and solid waste facilities that will assist in planning for the re-establishment or replacement of damaged systems.

FOR COMMENT AND REVIEW ONLY

Provide mechanisms for funding construction of local public works projects including water, sewer, solid waste and other infrastructure needs.

Energy and Environment Cabinet (EEC)

Provide technical guidance in the reconstruction or development of new water, waste water, solid waste and energy facilities that take into consideration community viability and the environment as a whole.

Assist in identifying flood-plain, watershed and other management strategies that effectively integrate the built and natural environment.

Provide technical guidance and access to resources and programs that promote alternative, green and sustainable energy resources for recovering communities

Volunteer Organizations

Kentucky Voluntary Organizations Active in Disaster

Develop, train, and operate community long-term recovery committees to help meet individual and community needs as identified both prior to, during and following disaster;

Provide canvassing, needs assessment, and information distribution support to local, State, and Federal operations;

Provide assistance with locating housing resources and short-term lodging assistance, as well as assistance for repairing and rebuilding homes;

Provide assistance with unmet needs related to obtaining/completing permanent housing.

Provide debris clearance in concert with homeowners and local government;

Provide long-term individual and family services, case management assistance with unmet needs for individuals and families, and health and human services;

Provide financial assistance to affected individuals and families for unmet needs.

ADMINISTRATIVE SUPPORT

This ESF will be reviewed annually by the Kentucky Division of Emergency Management Planning Branch and the ESF - 14 Coordinator.

REFERENCES

KRS 39A-F

The National Response Framework

The National Disaster Recovery Framework (Draft 02/05/10)

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